Sanders and Mc Dermott Professional Association Attornerys at Law 408 Lafazette Road Hampton, New Hampshire 03842-0907

603-926-8926

*MEMBER: NH AND NY BARS * * MEMBER NH AND MA BARS ***MEMBER NH, MA AND ME BARS

TELECOPIER 603-926-0564



559819 SDMS DocID

December 4, 1987



Superfund Records Center

SITE: Coahley

BREAK: 11.9

OTHER:



Mr. Paul Marchessault U.S. Environmental Protection Agency P. O. Box 3409 Reston, VA 22091

Attention: Ms. Julia Staines

Information Request for Coakley Landfill - Town of Re:

New Castle

Dear Ms. Staines:

WILPRED L SANDERS, JR ** EDWARD J McDERMOTT** PATRICIA MCKEE JOHN V DALY*

LAWRENCE M. EDELMAN** MARK E BELIVEAU

ANN C THOMPSON

DAVID WOLOWITZ**

DAVID J. DUNFEY * * *

Enclosed please find the Town of New Castle's responses and available documentation with regard to the above matter.

I would appreciate receiving copies of all documents and other information in your files pertaining to the Town of New Castle's connection with the Coakley landfill.

Please feel free to call me if you have any questions.

Very truly yours,

SANDERS AND McDERMOTT PROFESSIONAL ASSOCIATION

Mark E. Bel

MEB:cn

Enclosures

cc: Town of New Castle

Responses to Information Request

Each response set forth below is preceded by the number of the Request to which it corresponds.

GENERAL INFORMATION

- 1. Sanders and McDermott Professional Association, 408 Lafayette Road, Hampton, New Hampshire 03842, by Attorney Mark E. Beliveau on behalf of the Town of New Castle.
- 2. Peter Gamester, Chairman of the New Castle Board of Selectmen (Present term 1985-1988), Alexander D'Antonio, Selectman for the Town of New Castle (Present term 1986-1989), Clint Springer, Selectman for the Town of North Hampton (Present term 1987-1990).
- 3. Photostatic copies of all of the documents consulted, examined, or referred to in the preparation of each Response are appended hereto. The upper right hand corner of the first page of each such document shall indicate the number of the Request to which it pertains.
- 4. Persons who may be able to provide a more detailed or complete response to any Request, or who may be able to provide additional responsive documents are as follows:
 - a. City of Portsmouth, New Hampshire.
 - b. Coakley Landfill, Inc.
 - c. Ronald C. Coakley.
 - d. Pease Air Force Base.
 - e. United States Coast Guard Station, New Castle, New Hampshire.
 - f. Wentworth Hotel, New Castle, New Hampshire.
 - g. Portsmouth Yacht Club, New Castle, New Hampshire.
 - h. Town of Rye, New Hampshire.
 - i. State of New Hampshire.
 - j. Eliot, Maine.
 - k. North Hampton, New Hampshire.
 - 1. Portsmouth Naval Shipyard.
 - m. Newington, New Hampshire.
- 5. Richard M. Philbrick, 354 Central Road, Rye, New Hampshire 03870, has picked up and hauled the Town of New Castle's municipal waste, (i.e., door-to-door pickup of household garbage for each resident of the Town) since 1972. Other persons who may have knowledge or information about the generation, use, purchase, treatment, storage, disposal or other handling of

materials at, or transportation of materials to the Site are as follows:

- a. City of Portsmouth, New Hampshire.
- b. Coakley Landfill, Inc.
- c. Ronald C. Coakley.
- d. Pease Air Force Base.
- e. United States Coast Guard Station, New Castle, New Hampshire.
- f. Wentworth Hotel, New Castle, New Hampshire.
- g. Portsmouth Yacht Club, New Castle, New Hampshire.
- h. Town of Rye, New Hampshire.
- i. State of New Hampshire.
- j. Eliot, Maine.
- k. North Hampton, New Hampshire.
- 1. Portsmouth Naval Shipyard.
- m. Newington, New Hampshire.

The above-referenced persons are those entities who are known or who have been suggested as generators, transporters, opertors, or owners, of the Site.

- 6. Possibly any of the persons referenced in the two preceding Responses.
- 7. The Town of New Castle has not received any previous Information Request letters.

FINANCIAL/CORPORATE INFORMATION

- 8. Town of New Castle, New Hampshire. The current Chairman of the Board of Selectmen is Peter Gamester, Mainmast Circle, New Castle, New Hampshire.
 - 9. Not applicable.
- 10. (a) The Town of New Castle is a municipal corporation organized under the laws of the State of New Hampshire.
- (b) Service of writs against the Town may be made upon one of the Selectmen and the Town Clerk. New Hampshire Revised Statutes Annotated 510:12 provides that service of process may be made on a Town Clerk by leaving a copy of the writ at his office, in the event the Town Clerk has an office separate from his dwelling house.
- (c) New Hampshire Revised Statutes Annotated 507-B governs certain actions against governmental units. A copy of the Statute is appended hereto. If this Statute is applicable,

it provides at Section 7 thereof, that no actions shall be brought against a governmental unit unless such is commenced within four years after the time of injury or damage. As a condition precedent thereto, the Plaintiff is required to notify the clerk of the governmental unit by registered mail within sixty (60) days after such injury or damage as to the date, time and location where said injury or damage occurred. This section further provides that where lack of written notice, actual knowledge or reasonable opportunity to obtain knowledge of any injury or damage within such sixty (60) day period is alleged by the governmental unit, the burden of proof shall be on the governmental unit to show that it was substantially prejudiced thereby. This Statute was recently amended by adding Sections 9 and 10. Section 9 provides a pollutant liability standard and Section 10, entitled "Statutory Construction", provides guidance as to how the Statute is to be applied. As a result of Section 10, the time limitation and notice requirement referred to above may be superseded.

- 11. The Town of New Castle provides various municipal services to its inhabitants.
- 12. See list of New Castle insurance policies appended hereto.
- The accounting policies of the Town of New Castle conform to generally accepted accounting principles for local governmental units, except as indicated hereinafter. accounts of the Town are organized on the basis of funds and account groups, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its assets, liabilities, fund balances, revenues, and expenditures. The Town reports its activities in individual funds to comply with the limitations and restrictions placed on both the resources made available to the Town and the services The Town does not maintain a record of general fixed provided. assets and, accordingly, a general fixed asset group of accounts, required by generally accepted accounting principles, is not presented. Appended hereto is a copy of the New Castle combined balance sheet of all fund types and account groups as of June 30, 1987.

GENERATOR/TRANSPORTER INFORMATION

14. (a) Richard M. Philbrick, 354 Central Road, Rye, New Hampshire 03870, has picked up and hauled household garbage from each resident of the Town since 1971. In addition, residents were issued stickers for identification purposes and as a result,

were permitted to transport their own household garbage to the Site.

- (b) All waste accepted for transportation to the Site by or on behalf of the Town of New Castle consisted of household garbage generated within single family residences. The contracts between the City of Portsmouth, the Town of North Hampton, and the Site owners permitted all forms of solid waste except, shop and ordinance waste from Pease Air Force Base, demolished buildings, junk autos, machinery, tree stumps, or butts of a size that cannot be cut up by woodchipper equipment on site. According to weight summaries prepared by the City of Portsmouth commencing July 1974 through June 1982, the Town of New Castle delivered 7,123 tons of solid waste to the Site.
- (c) Only household garbage was delivered for transportation to the Site. The Wentworth Hotel, U.S. Coast Guard Station, and Yacht Club were responsible for hauling their own garbage.
- (d) Roadside pickup of household garbage from each residence in Town was performed on a regular basis. Furthermore, residents of the Town who had permits were allowed to take permitted solid waste to the Site during its hours of operation.
- (e) Roadside pickup of household garbage from each residence in Town was performed on a regular basis. Furthermore, residents of the Town who had permits were allowed to take permitted solid waste to the Site during its hours of operation.
- (f) The Town has no industry and its only commercial enterprises consist of those mentioned above. The owners of the solid waste accepted for transportation were the individual homeowners.
- (g) According to weight slip summaries prepared by the City of Portsmouth from July 1974 through June 1982, the Town of New Castle delivered 7,123 tons of solid waste to the Site.
 - (h) None.
- (i) The household garbage delivered to the Site from New Castle was not placed in any particular location at the Site.
- (j) The location of any and all household garbage delivered to the Site by the Town of New Castle was selected by persons working at the Site.

- (k) On April 21, 1971 the State of New Hampshire, through Mary N. Atchison, M.D., Director of Public Health, granted a permit to the Town of North Hampton for a sanitary landfill located in such town.
- (1) The Town of New Castle was not paid for accepting any solid waste for transportation to the Site.
- (m) The Town of New Castle paid the following amounts to the City of Portsmouth for disposal of solid waste at the Site:

1972 - \$5,660.00 1973 - \$5,460.00 1974 - \$3,690.00 1975 - \$5,416.00 1976 - \$4,500.00 1977 - \$5,300.00 1978 - \$5,700.00 1979 - \$8,200.00 1980 - \$7,620.00 1981 - \$7,070.00 1982 - \$7,800.00

Payments by the Town of New Castle for disposal of solid waste at the Site were made to the City of Portsmouth at the rate of an agreed upon sum per ton, generally.

- (n) All household garbage was taken directly to the Site.
- (o) It is our understanding that all solid waste delivered to the Site on behalf of the Town of New Castle or by New Castle residents was buried and covered.
- (p) It is our understanding that all solid waste delivered to the Site on behalf of the Town of New Castle or by New Castle residents was buried and covered.
 - (q) Not applicable.
 - (r) The list of permit holders cannot be located.
 - 15. No.

. . . .

WHERE IS THE SECOND MIGE OF THIS.

November 3, 1976

MEMORANDUM:

TO:

THE HONORABLE BOARD OF SELECTMEN: NEW CASTLE;

NEWINGTON:

NORTH HAMPTON; and

PEASE AIR FORCE BASE

FROM:

CALVIN A. CANNEY, CITY MANAGER-PORTSMOUTH, NH

SUBJECT: SOLID WASTE DISPOSAL

" We had a preliminary meeting with Mr. Coakley and his Attorney on October 30, 1976. After some explanation of the procedures and cost of operation, Mr. Coakley made the following points:

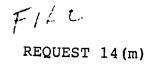
- 1) He would be required to keep a second machine on the site because of the volume of refuse;
- 2) He would be required to cover the final area with two feet of gravel when he is done filling the twenty-eight (28) acre site.

His proposal amounts to the following:

- 1) A two year contract;
- 2) Second machine and operator: $$200/\text{day} \times 307 \text{ days} = $61,400.$
- 3) Cover material at 70 cu. yd/day x 307 days x \$1.90 per cu. yd. delivered= \$40,831.
- 4) Final cover at 2 ft./sq.yd. for 28 acre parcel = \$85,120 over two years.
- 5) Base cost of \$99,600 as set in present contract.

In other words, his proposal is for a two year contract with a flat price of \$244,431 per year regardless of tonnage.

I am requesting a meeting of the present community





City of Portsmouth. New Humpshire

CITY HALL . . . 126 DANIEL STREET

03801

MEMORANDUM:

DECEMBER 27, 1976

TO:

MEMBER TOWNS IN LANDFILL CONTRACT:

- 1) New Castle
- 2) Newington
- 3) N. Hampton
- 4) Pease Air Force Base, N.H.

FROM:

CALVIN A. CANNEY, CITY MANAGER

SUBJECT: COAKLEY PROPOSAL

We have now met twice with Mr. Coakley and his attorney. I am enclosing, herewith, a copy of his latest memorandum. At this time, I do not think we will do any better. He will not accept a contract relating to tonnage and will insist on the daily rate regardless of the amount of material.

My best estimate of cost is \$8.43 per ton on the average for the two years. I have enclosed a summary of how the cost will probably be divided based upon our best estimates. You might plan your budget accordingly.

If there is any question, or if the proposed price is unacceptable, please let me know by January 7th, 1977.

Enclosure

cc: City Council

City Attorney

Finance Director

Public Works Director

Calvin A. Canney City Manager

19:7.25

- SUMMARY -

Negotiated Cost of Landfill Operation\$244,961
Estimated tonnage 1976:
Portsmouth
1976 Total
1977 Total
1978 Total
Cost of Land-fill:\$255,961 Plus Record Keeping28,966
Total Cost:\$284,927 ÷ 33,789 tons
Cost per ton: \$8.43

MEMORANDUM

City of Portsmouth and Coakley Heirs

Coakley Submission (annual basis)

99,600 40,831 61,400 85,120	- Present annual - Windrows and slopes - Additional equipment @ \$200 per day - 44,800 cubic yards of cover @ \$1.90
286,951	

Coakley estimates 140 tons per day @ \$6.67

City of Portsmouth Response

Pointed out that the cover figure of \$85,120 should be halved to \$42,500 since it represents (at \$85,120) two years. Indicates that the equipment figure of \$200 a day is too high because the equipment can be used part of the time elsewhere. Counter offers as follows:

99,600 40,831 42,560 17,009	 Present annual Windrows and slopes Cover Equipment rental @ \$55+
200,000	•

City estimates 110 tons per day @ \$5.92+

Coakley Response

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Again has confirmed that the original cover Coakley figure is correct. It takes 1600+ cubic yards of cover to cover an acre 12 inches The two foot State cover requirement therefore translates to 89,600 (1600 x 2 feet x 28 acres). One half of this figure or one year's cover requirements are 44,800 cubic yards @ \$1.90 or the submitted figure of \$85,120

This is from Atte, Waldram

If you have any demented place let me from

Honorable Board of Selectmen: -2-New Castle; Newington, North Hampton, and Pease Air Force Base November 3, 1976

Subj: Solid Waste Disposal

representatives in my office at 3:30 p.m., on Wednesday, November 10, 1976 to discuss the proposal.

Please advise me if you plan to attend: 436-4125

CAC:1zs

Calvin A. Canney

City Manager

Therefore the City's actual counter offer should read as follows:

99,600	 Present annual
40,831	 Windrows and slopes
85,120	- Cover @ \$1.90 per yard
17,007	- Equipment rental
242,558	

This translates to 110 tons a day @ \$7.18

In addition, Coakley rechecked its estimates on formage now being deposited (City figures plus unweighed rubbish). First, using the City's own figures, the increase in tomage from 1975 to 1976 (fen month totals 1975 23,202 — 1976 26,666 ** 12 months projection 1975 27,842 1976 32,000) is 13%. Projecting this increase to 1977, tomage will be 36,000+ tons and in 1978, 40,500+ tons. This would reduce to 117 tons daily in 1977 and 133 tons in 1978. This would mean an average per day tonnage of 125 tons, for the two year period. This daily average at the Coakley original proposal of \$6.67 per ton totals \$255,901.25 (\$833.75 per day). This would adjust the Coakley original figures as follows:

99,600	- Present annual
40,831 85,120	Windrows and slopesCover @ \$1.90 per yard
30,410	- Equipment rental (0.899 a day
255.961	

while it is the Coakley position that there are at least 8 tons a day not passing over the scales and so not included in the City figures, Coakley will accept the City figures as prejected above and provide for the next two years, the services furnished under the present contract (except the night hours waived heretofore by the City) for \$255,961 annually or the disposal of an average 125 tons a day (4 \$6.67 per ton. (\$833.75)

Coakley has no desire to operate under any payment schedule except a fixed per diem figure as has been the procedure under the original five year contract.

REQUEST 14 (m) Vayments to City 97948200 11620 81 -67070



STATE OF NEW HAMPSHIRE DEPARTMENT OF HEALTH AND WELFARE DIVISION OF PUBLIC HEALTH SERVICES

REQUEST 4, 5, 14(k)

Sylvio L Dupuis O D. Commissioner Department of Health and Welfare

William T. Wallace, Jr., M.D., M P.H. Director Division of Public Health Services

Health & Welfare Bldg. Hazen Drive Concord NH 03301 Tel (603) 271 4662 27 - W. 21

January 10, 1985

Mr. Mark Beliveau, Esq. Sanders and McDermott 408 Lafayette Road Hampton, NH 03842

Dear Mark:

As you requested today during our telephone conversation, please find enclosed the original permit to the Town of North Hampton, New Hampshire relative to the Coakley Landfill. The actual permit is dated April 21, 1971 and was transmitted to Mr. Byron L. Kirby, Chairman, Board of Selectmen, from Mary M. Atchison, M. D., Director of Public Health.

In addition, I also included the documentation that helped to develop the approved permit at that time. This correspondence hopefully will assist you in visualizing conditions as they existed when the Patrick J. Coakley property was being evaluated for use as a public landfill.

I hope this information suits your needs.

Sincerely,

Timothy W. Drew, Project Officer

Thy W. Drew

Waste Management Engineer

Division of Public Health Services

Office of Waste Management

TWD:jep encs.



STATE OF NEW Hand PSHIRE

DEPARTMENT of RESOURCES and ECONOMIC DEVELOPMENT

STATE HOUSE ANNEX

CONCORD, NEW HAMPSHIRE
TELEPHONE CAPITOL 3-6611

Office of the Commissioner

July 15 1970

Mr. Gilman Crowell
Dept. of Health & Welfare
61 South Spring Street,
Concord, N.H.

Dear Mr. Crowell:

On July 9th a site for a land fill dump in the towns of Greenland and North Hampton was inspected by, Mr. Crowell and Mr. Cakman of the State Health Dept., Mr. Hanchett and Mr. Melson of the Portsmouth Public Morks Dept., Mr. Griffin a Contractor, Mr. Coakley the land owner, and James Ricard, Fire Prevention Officer, and Ivan E. Scranton, District Fire Chief. The area was also checked on July 10th by District Fire Chief, Ralph Stevens. Mr. Ricard, Mr. Stevens and Mr. Scranton agree that from a forest fire angle this would be a good site for a land fill dump providing a few precautions are taken. Grid Location, R12 - 9 - 22 SM

- 1 Area to be closed by locked gate when unattended
- 2 & strip 50 feet wide to be bulldozed down to mineral earth around area dumping is being done.
- 3 A fence of some kind to keep paper from blowing into woodland to be made.

4 Rubbish to be covered every day.

Yours sincerely,

Ralph Stavens

Ivan Scranton

District Fire Chiefs.

PICENED

JULL 4 1370 Builay 05 FOOD & Chemistry

Town of North Hampton

NEW HAMPSHIRE

Office of Selectmen
964-8087

March 8, 1971

Dr Mary W. Atchison, M.D., N.P.W. Director of Public Health Department of Health and Welfare Division of Public Health c/o Gilman Crowell 61 South Spring Street Concord, N.H. 03301

This is to request approval to use a certain parcel of land in the Town of North Hampton, New Hampshire as a public disposal site. The parcel of land is owned by Patrick J. Coakley, contains approximately 30 acres and is located at map co-ordinate R 12-9-22 SV, latitude h3 degrees -0'-03" N, longitude 70 degrees -h9'-00" W.

On sight inspections were made on June 1, 1970 and July 9, 1970 by Mr Crowell; Mr Gordon Hanchett, Director of Public Works, City of Portsmouth, New Hampshire; and the Forestry Department's District Fire Chief.

"erbal approval was given by Mr Crowell and the District Fire Chief provided the disposal site is operated in accordance with the State of New Hampshire RSA: Chapter 1-147, Section 25.

Sincerely yours,

For the Town of Morth Hampton

Byron L. Kirby, Chairman Selectmen

Maurice & Kierstead

Maurice E. Kierstead, Selectman

Robert K. Volk, Jr., Selectman

RECEIVE MARI 5 1371 BUNLAU OF FOOD & CHEMICAL March 18, 1971

Board of Selectmen North Hampton New Hampshire

Gentlemen:

This is to acknowledge your request for approval of a public disposal site on the property of Patrick J. Coakley. We have on record the comments of the District Fire Chiefs; therefore, they will not have to make any further investigation. However, to aid the town in planning and using the most efficient and sanitary methods possible, soil tests should be made by the Rockingham County Conservation District, Exeter, N. H., and if necessary, the Water Supply and Pollution Control Commission will check the site also. They become involved if the water table is high and/or surface water is within 1000 feet. Then they review the area and make recommendations. The state uses this data determining the suitability of the site for use. Apparently this area is suitable, but we still require the tests on each new site. We also require plans which outline the area, show roads, type of disposal planned, etc. I will visit the site as soon as it is reasonable to make a satisfactory determination on the site. I will contact your office before coming and arrange to have one or more of the Board of Selectmen and any other concerned parties you wish to have go over the site with me. This will also give us a chance to discuss the necessary requirements on keeping the new site in a sanitary condition and to , properly close your existing site. If you desire a meeting prior to this please contact me and we can set one up.

Sincerely yours,

Thomas L. Sweeney Solid Waste Disposal

TLS/jm

DISPOSAL SITE REQUEST

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STATE OF NEW HAMPSI RE

INTER-DEPARTMENT COMMUNICATION

FROM

Kenneth MacDonald

Water Pollution Sanitarian

DATE April 15, 1971 AT (OFFICE)

SUBJECT

INVESTIGATION OF PORTSMOUTH'S PROPOSED SANITARY LANDFILL SITE IN NORTH HAMPTON AND GREENLAND

To Terrence P. Frost Chief Aquatic Biologist

On Friday, April 2, 1971, Thomas Sweeney, solid wastes engineer with the Bureau of Food and Chemistry, and I perambulated the area in order to assess its value as a sanitary landfill site with respect to drainage and potential water pollution.

The site (marked on accompanying photo print) runs roughly north and south with the southern and higher ground in North Hampton and the under portion in Greenland.

Although the area had partial snow cover at time of inspection, it was evident that most, if not all, of the gravel had been removed and standing water in various areas evidenced the presence of hardpan.

Ledge outcroppings were noted in the high or southern end in North Hampton. In addition a substantial (estimated at about 180 gpm) brook originates perhaps from a spring about halfway along to the North Hampton portion and flows north before being channeled (perhaps by bulldozer) westerly toward the railroad tracks. Aquatic plants in the bed of the brook as well as alder and willow growth along the banks suggest that the brook flows throughout the season rather than temporary spring runoff and snow melt.

Mr. Sweeney indicated that the proposal is based on the landfill operation starting on the high ground at the extreme southern end of the site in North Hampton and gradually working northerly and eventually to or into Greenland.

It is my opinion that this scheme, if pursued, will lower the quality of the surface water which drains that portion of the site.

/ Mr. Sweeney questioned whether the area might be used if engineers could solve the water problem.

I am not qualified to answer on this and feel that it is a matter to be taken up between municipalities involved and engineers which might specialize in such work.

KJM/mad

cc: Mr. Tom Sweeney

Les, françaises and series

April 21, 1971

Mr. Syron L. Kirby, Chairman Board of Selectron North Hampton, New Hampshire

Dear Mr. Kirby:

Acting under the authority of section 25, chapter 147, RSA, this is to grant the Town of North Hampton's request to operate a sanitary land fill disposel area on a site in North Hompton identified as approximately 30 acres on the Patrick J. Coakloy property (co-ordingte 11/9-225%, Latitude 43 degrees -0' - 03" H., longitude 70 degrees - 17' 50"(1).

In granting this request we must stipulate to the Town that the disposal area must be so located and operated that there will be no contamination or infringement upon the Class B quality of the water in the immediate vicinity. Should such infringement scrup, it would be necessary to halt disposal at once.

Sincerely.

Mary M. Atchison, M.D. Director of Public Health

MA/ja

c.c. Theodore Natti Water Supply & Pollution .: Forrest Bumford

STATE OF NEW HAMPSHIRE

DEPARTMENT OF PUBLIC WORKS AND HIGHWAYS

NOTICE OF PUBLIC HEARING

In accordance with Revised Statutes Annotated 249-B as set forth in Chapter 252, Laws of 1967, and as amended by Chapter 81, Laws of 1971, on the 1st day of June, 1972, at 2:00 p.m., in the Town Hall on Atlantic Avenue in North Hampton, New Hampshire, a public hearing will be held on an application to maintain a sanitary landfill submitted to the State of New Hampshire, Department of Public Works and Highways, by Patrick J. Coakley of Greenland.

The location and limits of the sanitary landfill are as follows: Beginning at the intersection of the Greenland, Rye, North Hampton Town Lines, thence west along the Greenland Town Line to a cement marker post on the town line east of the Boston and Maire Railroad bed, thence south along said railroad bed to an iron railroad post 100 feet east of said railroad bed, thence east to an intersection of stone walls at the end of a dirt road, thence north to the point of beginning, the property being owned by Patrick J. Coakley.

I, Robert H.-Whitaker, the Commissioner of Public Works and Highways, will cause notice of this hearing to be given to the applicant by mail, postage prepaid, to the address given in the application, and notice of said hearing to be published not less than seven days before date of hearing, in the Portsmouth Herald, said newspaper having circulation within the Town of North Hampton.

Given under my hand this 22nd day of May, A.D. 1972.

Robert H. Whitaker, Commissioner of Public Works and Highways State of New Hampshire

June 7, 1972

Gilman K. Crowell, Chief Food and Chemistry Services

Division of Public Health

Patrick J. Coakley - Sanitary Landfill North Hampton, New Hampshire

Malcolm J. Chase, P.E. Special Services Engineer Department of Public Works John Morton Building Concord, New Hampshire 03301

Dear Mr. Chase:

Enclosed is a copy of a letter of approval sent to the Selectmen, Town of North Hampton regarding the proposed sanitary landfill on the property of Mr. Coakley.

Sincerely,

Gilman K. Crowell, Chief Food and Chemistry Services

GKC/jm

Enc.

Mationa	ר - 45-612 אַרָּפּיבּבּבּני Made in U.A	Coakley	Landt	ill Weig	ght Slip	o Summ	ary
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		Newington	NewCast	k Rease	No. Hamp	ton Ports.	Totals
July	1974	159	8.2	/58	201	/729	2329
3 Aug	1974	144	96	307	205	1687	2439
Sept	1974	112	86	288	150	1788	2424
Oct	1974	/57	80	3.26	168	1674	2407
Nou	1974	/33	33	309	162	1539	2176
Dec	1974	144		323	158	1446	2095
Jan.	1975	142	30	313	/36	/382	2003
Feb.	1975		33	303	106	1129	1715
Mar.	1975	160	41	334	13.6	/ 337	2008
Apr.	1975	/80	<u>53</u>	333	/6/	1693	2420
May	1975	1.64		381	189	1738	2548
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RICHARD M. PHILBRICK

354 Central Road RYE, NEW HAMPSHIRE

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In account with

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1971

Board of Selectmen New Castle New Hampshire

STATEMENT RENDERED		
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to have the Rubbuch to dumping facilities in Saich Hampton. Aara Rubbuch waved have to be picked up cox Thursday. - Propeoffuely submitted Richard in Philips.

1

August 31, 1971

Mr. Richard Ma: Philbrick 354 Central Road Rye, New Hampshire 03870

Dear Mr. Philbricks

The Selectmen at their regularly scheduled meeting last night agreed to accept your proposal for the collection of resident's rubbish in New Castle, effective September 2, 1971, and until further notice.

It is the Town policy to pay for services rendered, on bills which we have available, on the second and last Monday of each month.

We look forward to a lasting relationship and appreciate your taking over the trash collection during our emergency. We have had several compliments on the manner in which the trash has been taken from the Town.

Very truly yours.

John F. Hodgdon, Chairman

For the Selectmen

JF Hramk

September 26, 1972

Mr. Alexander J. Kalinski, Chairman Public Utilities Commission 26 Pleasant Street Cancord, N. H. 03301

Re: D-T6101 Richard M. Philbrick. Application for authority to operate as a contract carrier of property by motor vehicle in the Towns of Rye, New Castle and North Hampton.

Dear Mr. Kalinski:

During the summer of 1971 the men with whom we had contracted to haul rubbish for the Town of New Castle passed away. We decided on Mr. Richard M. Philbrick to pick up the Town rubbish until such time as bids could be put out for contract.

Subsequently, the contract was bid upon and Mr. Philbrick was awarded the contract to continue his service in the town. The town, of necessity, must have an outside contract carrier for rubbish pick up because there is no local carrier available.

We feel that Mr. Philbrick has served our Town well, and do wholly support his request for whatever licenses are necessary to operate in our Town.

Very truly yours,

John F. Hodgdon, Chairman

For the Selectmen

JFH/ank ec: Mr. Richard M. Philbrick

State of New Hampshire

PUBLIC UTILITIES COMMISSION
26 PLEASANT STREET
CONCORD
03301

TELEPHONE AREA CODE 603 271-2452

GERARD O. BERGEVIN
COMMISSIONER
EDMUND L. BARKER
CHIEF ENGINEFR
WINSLOW E. MELVIN
TRANSPONTATION DIRECTOR
JOHN W MCKEE
FINANCE DIRECTOR



ALEXANDER J. KALINSKI

September 20, 1972

FRANCIS J. RIORDAN
COMMISSIONER
CHARLES P. AMYOT
SECRETARY
DAIGY Y. JEWELL
ASSISTANT SECRETARY
JOHN F. KERWIN
RATE ENGINEER

TO: ALL INTERESTED PARTIES

D-T6101 Richard M. Philbrick. Application for authority to operate as a contract carrier of property by motor vehicle in the Towns of Rye, New Castle and North Hampton.

We are enclosing a copy of an Order of Notice issued by the Commission in connection with the above entitled matter.

Very truly yours,

N. H. PUBLIC UTILITIES COMMISSION

Secretary

b Enc. THE STATE OF NEW HAMPSHIRE PUBLIC UTILITIES COMMISSION

SA 375B E Chapt. 348 ON Chapt. 1967

Richard M. Philbrick of Rye, New Hampshire, having filed an application for authority to operate as a contract carrier of property by motor vehicle, for the purpose of transporting refuse between all points and places in Rye, New Castle and North Hampton; it is

ORDERED, that a hearing be held before said Public Utilities Commission at its office in Concord, 26 Pleasant Street, in said State, at two o'clock in the afternoon on the third day of October, 1972; and it is

FURTHER ORDERED, that said petitioner notify all persons desiring to be heard to appear at said hearing, when and where they may be heard upon the question whether the prayer of said petition may be granted consistently with the public good, by causing an attested copy of this order of notice to be published once in a daily newspaper having general circulation in that portion of the State in which operations are proposed to be conducted, such publication to be not later than September 29, 1972, said publication to be designated in an affidavit to be made on a copy of this order of notice and filed with this office.

By order of the Public Utilities Commission of New Hampshire this twentieth day of September, 1972.

Secretary



Office of The City Manager

Portsmouth, New Hampshire 03801

July 14, 1971

Mr. John F. Hodgdon Chairman Board of Selectmen New Castle, New Hampshire

Dear Mr. Hodgdon:

This is to advise you that the City of Portsmouth has completed negotiations with North Hampton for use of the COAKLEY GRAVEL PIT as a sanitary land-fill. The basic contract provides that the City will have primary responsibility for operations and contracts with other users.

I would advise you further, that we will hold a meeting in the Council Chamber at City Hall at 7:30 p.m., on August 4th, 1971 to begin negotiations with all parties who are eligible, Newington, New Castle and Pease Air Force Base, and wish to use said land-fill.

If you have a desire to participate, please have a representation at this meeting to discuss a contract proposal.

Sincerely yours,

Calvin A. Canney

City Manager

CAC:1

THE STATE OF NEW HAMPSHIRE

87-C-660

ROCKINGHAM, SS

APRIL TERM, 1987

SUPERIOR COURT

87-C-660

Richard L. Ferland and Evelyn Ferland

v.

Coakley Landfill, Inc. and Ronald C. Coakley

SPECIAL PLEA AND BRIEF STATEMENT OF DEFENDANTS, COAKLEY LANDFILL, INC. AND RONALD C. COAKLEY, INDIVIDUALLY

NOW COME defendants in the above-captioned action and file this Special Plea and Brief Statement pursuant to Superior Court Rule 28. Defendants reserve the right to amend this Special Plea should discovery or proceedings disclose the availability of additional affirmative defenses.

SPECIAL PLEAS APPLICABLE TO BOTH COAKLEY LANDFILL, INC. AND RONALD C. COAKLEY, INDIVIDUALLY

- 1. The Writ of Summons fails to state a claim upon which relief may be granted because:
- (a) The municipal sanitary landfill located upon defendant, Coakley Landfill, Inc. property is presently under EPA jurisdiction and in the midst of a Remedial Investigation and Feasibility Study to determine appropriate remedial activities consistent with the National Contingency Plan.
- (b) Section 310 of the Comprehensive Environmental
 Response, Compensation and Liability Act (CERCLA) specifies the
 jurisdictional, substantive, and procedural requirements for

citizen suits, none of which have been complied with by plaintiffs.

(c) RSA Chapter 147-B, relied upon by plaintiffs, states:
"Nothing contained in this Chapter is intended to

duplicate the functions set forth in the Comprehensive Environmental Response, Compensation and Liability Act of 1980, Public Law 96-610. The purpose of this Chapter shall not be to pay compensation for claims for any costs of response or damages or claims which may be compensated under the above-mentioned federal law. (RSA 147-B:1 III (Cum. Supp. 1986))."

- (d) In addition to the action being preempted by CERCLA Section 310, the action is barred because of plaintiffs' failure to provide written notification to the defendants and to the EPA sixty days prior to commencing litigation.
- 2. Plaintiffs are barred and estopped from raising the allegations contained in the Writ of Summons because:
- (a) Upon information and belief, plaintiffs purchased their property when they knew or should have known of the contamination problem.
 - (b) Plaintiffs' property is serviced by public water.
- (c) Plaintiffs' damages, if any, have been caused by the actions or inactions of third parties, including plaintiffs themselves. In addition, plaintiffs assumed the risk of incurring problems in development of the property.
- 3. The Writ of Summons is defective and should be dismissed for plaintiffs' failure to add necessary parties because:
- (a) The subject landfill is a municipal sanitary landfill operated by the City of Portsmouth, and under permit from the State of New Hampshire to the Town of North Hampton.

- (b) Whereas your defendants contributed none of the waste materials to the sanitary landfill, the following entities and concerns are known to have contributed major amounts of the waste materials to the facility.
 - 1. City of Portsmouth, New Hampshire;
 - City of Newington, New Hampshire;
 - 3. Pease Air Force Base;
 - 4. Town of North Hampton, New Hampshire;
 - 5. Town of Rye, New Hampshire;
 - 6. State of New Hampshire; and
 - 7. United States Coast Guard;
 - 8. Town of Eliot, Maine;
 - Portsmouth Naval Shipyard;
 - 10. Town of New Castle, New Hampshire.
- (c) Defendants are severely prejudiced unless all necessary parties are made parties to this action.
- 4. Defendants rely upon the defenses set forth in RSA 147-B:10-a III.
- 5. The Writ of Summons fails to state a cause of action under RSA 147-B:10, because plaintiffs are not persons who have expended funds to remedy environmental damage consistent with the laws and rules of the State of New Hampshire, and further are not persons who have made expenditures recognized as recoverable under RSA 147-B:10 II.
- 6. At all times prior to the closure of the subject municipal sanitary landfill, the landfill was operated and

maintained by the City of Portsmouth, and the Town of North
Hampton pursuant to permits issued by the State of New Hampshire.
The defendants believe, therefore, that they are immune from the claims raised in the Writ of Summons, and that having operated under such permits represents an absolute defense to this private action for damages.

- 7. For reasons set forth above, including plaintiffs' prior knowledge of the contamination problem, this case is barred under the doctrine of laches, and by the applicable statute of limitations.
- 8. Pursuant to New Hampshire Constitution Part 1, Article 23, Count I of the Complaint under RSA 147-B cannot apply to actions, inactions, conditions, occurrences or circumstances occurring prior to the effective date of the New Hampshire Hazardous Waste Statutes, and their predecessors, same being July 1, 1979. (1979 NH Laws 347:2, codified at RSA 147:48 et seq. (Supp. 1979)). See Norton v. Patten, 125 NH 413, 415 (1984), U.S. v. Ottati & Goss, Inc., 23 ERC 1705, 1749-51 (D.M.H. 1985).
- 9. By way of limitation, defendants also rely on the statute of limitations to limit plaintiffs' damages and claims to actions, inactions, circumstances, conditions and occurrences which occurred within the six years preceding the filing of this Writ of Summons, or in the alternative, to bar this action entirely.

AFFIRMATIVE DEFENSES APPLICABLE TO RONALD C. COAKLEY, INDIVIDUALLY

1. In addition to the affirmative defenses set forth above, defendant Ronald C. Coakley, Individually, relies on these additional defenses.

- 2. Count I of the Writ of Summons fails to state a cause of action against Ronald C. Coakley, individually because:
- (a) At all times pertinent hereto, the sanitary landfill property was owned by Coakley Landfill, Inc., not by Ronald C. Coakley, individually.
- (b) At all times pertinent hereto, the sanitary landfill was operated by the City of Portsmouth, New Hampshire and Coakley Landfill, Inc.
- (c) At all times pertinent hereto, those entities responsible for contracting, agreeing or otherwise arranging for the disposal or treatment of municipal waste materials at the landfill was the City of Portsmouth, New Hampshire and Coakley Landfill, Inc.
- (d) At all times pertinent hereto, independent waste haulers under agreement with the City of Portsmouth or the other municipalities served by the regional waste disposal compact, were the parties responsible for accepting the waste materials for disposal at the sanitary landfill.
- (e) Therefore, Ronald C. Coakley, individually, does not fall within those class of persons who may be subject to liability under RSA 147-B:10.
- 3. The Writ of Summons in Counts II and III fails to state a cause of action against Ronald C. Coakley, individually, because plaintiffs cannot pierce the corporate veil to assert personal liability for purely corporate matters.

4. Counts II and III are barred by the statute of limitations against Ronald Coakley. Sundell v. Town of New London, 119 NH 839 (1979).

Respectfully submitted,
COAKLEY LANDFILL, INC. AND
RONALD C. COAKLEY, INDIVIDUALLY
By their Attorneys:
DEVINE & NYQUIST

Dated: May 26, 1987

Kevin C. Devine 66 Hanover Street Manchester, NH 03101 (603)668-5888

BINGHAM, DANA & GOULD Co-Counsel for Ronald C. Coakley, Individually

Dated: May 26, 1977

Rory FitzPatrick

100 Federal Street Boston, MA 02110

CERTIFICATION

I hereby certify that a copy of this document was this day mailed, postage prepaid, to all counsel of record.

Dated: Mg 26, 1887

Kevin C. Devine

REQUEST 4, 5

MEMORAHOUM:

TO:

THE TOWNS PARTICIPATING IN THE LANDFILL

COMPRACT:

Town of New Castle

Mewington North Hampton

· Pease Air Force Base

FROM:

THE CITY MANAGER

SUBJECT: LANDFILL CONTRACT

January 31, 1977

Maclosed you will find a copy of the final Master Contract concerning the Coakley Landfill. It is as outlined in my previous memo to you.

You will also find a copy of the agreement which covers the City of Portsmouth and the Towns.

Would you please review thece documents and return the Agreement to me signed by the proper authorities by February 15, 1977.

If there is any question, please call me.

Calvin A. Canney City Manager

ACRERMENT

Whereas the City of Portsmouth, New Hampshire, his entered into an agreement to act as principal agent in the operation of a sanitary land fill in the Town of North Hampton, New Hampshire, and

WHE	REAS	the	Town	೦ಭ	****	Married Advantage on the Paragraphy	-	_;	New	Hampshix	re is	des:	lrous	
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1. The Town agrees to abide by the terms and conditions contained in the contract between the City and The Landowners of the Coakley

contained the parties hereto agree as follows:

landfill and the Town of North Manpton.

- 2. The Your agrees to participate for and during the term of the contract as aforesaid.
- 3. The Youn agrees that the Land Fill area be used as a depository for solid waste with the enception of that from demolished buildings, junked automobiles, unchinery, and tree stumps which are of a size that cannot be effectively cut up by 'woodchipper' equipment.
- 4. The parties agree that the term of this agreement shall be for two years beginning on the 4th day of January, 1977 and ending on the 3rd day of January, 1979, unless it shall be determined under the Master Contract that there is insufficient useable landfill area remaining to continue operations.

- 5. That the land Sill operation shall be open for those hours and times as setforth in the Master Contract.
- 6. What the Town shall pay to the City fully and within 45 days after receipt of billing, that portion of its share of the expenses of the operation of the Sanitary Land Fill as has been agree upon in this Contract.
- 7. The Town agrees that it will assume the responsibility for contracting for commercial carriers and for policing them to insure that the material as may be delivered by them to the site has been collected within its municipal boundaries.
- 8. The Town agrees that it will assume the responsibility of requiring all its users of the Land Fill Area to display a decel to be obtained from Town Offices.
- 9. The Town agrees that it will register with the City all municipal and commercial carriers engaged in the transporting of solid waste to the facility., and further agrees that any and all bills for services to these carriers will be sent directly by the City of Portsmouth to the contracting community who shall be responsible for said bills.
- 10. The Town agrees that all costs which are required by reason of the Land Fill operation by the terms of the original contracts will be assessed according to the basis as set forth in them.

11. The Town agrees that it shall be responsible for its assessment and that it shall pay the same whether or not it uses the land fill during the period that the Land Vill facility is available or for a full period of two years whichever shall come first.

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AGREEMENT

This Agreement made this 26th day of January 1981 between the City of Portsmouth, New Hampshire (hereinafter "City") and the Town of NEW CASTLE, New Hampshire (hereinafter "Town").

WITNESSETH:

WHEREAS: The City has entered an agreement with the Town of North Hampton and Coakley Landfill, Inc. dated JANUARY 16, 1981 (hereinafter "Master Contract") for operation of a sanitary landfill in said Town of North Hampton on land owned by said corporation (hereinafter "Landfill") and

WHEREAS: The Town desires to make use of the Landfill; NOW THEREFORE:

For and in consideration of the mutual promises herein contained, the parties hereto agree as follows:

- 1. The Town agrees to abide by the terms and conditions of the Master Contract;
- 2. The term of this Agreement shall be eighteen (18) months beginning on January 3, 1981 and ending on July 2, 1982, unless the Master Contract is terminated prior to July 2, 1982 in which case the obligations of the parties under this agreement shall be terminated on the date of termination of the Master Contract;
- 3. The Landfill shall be used as a depository for solid waste, with the exception of solid waste from demolished buildings, junked automobiles, machinery, tree stumps of a size that cannot be effectively cut up by "wood chipper equipment", and all waste classified as hazardous by the State of New Hampshire or the United States Government;

- 4. The Town shall be responsible to contract for commercial carriers as may be necessary to deliver its solid waste and to ensure that material delivered by such carriers has been collected within its municipal boundaries;
- 5. The Town shall register with the City, all municipal and commercial carriers engaged in the transporting and delivery of solid waste to the Landfill.
- 6. The Town shall require all carriers delivering the material collected within its municipal boundaries to display a decal for identification to be obtained from the Town,
- 7. All bills for services to the Town's carriers shall be sent by the City directly to the Town, which shall be responsible for said bills;
- 8. The Landfill operation shall be open at the times setforth in the Master Contract;
- 9. The Town shall pay the City for solid waste delivered to the Landfill at the rate of \$11.14 per ton;
- 10. The Town shall pay the City at the established rate for a minimum of $\frac{1275}{}$ tons of solid waste during the term of this Agreement, whether or not such minimum tonnage is actually delivered to the Landfill;
- 11. The City shall bill the Town monthly for an anount based on one-eighteenth (1/18th) of the agreed minimum tonnage. In addition, the City shall bill the Town monthly for tonnage delivered in excess of said minimum monthly figure; provided that such excess tonnages shall be credited to any previous monthly tonnages below said minimum monthly figure;
- 12. The Town shall be responsible for a share of any other costs to be assessed to users of the Landfill under the terms of the Master Contract, which share shall in proportion be the Town's share of the total tonnage delivered to the Landfill during the term of this Agreement.

13. The Town shall pay amounts owed to the City within forty-five (45) days after billing.

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